

## Message Text

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73

ACTION IO-13

INFO OCT-01 AF-08 ARA-06 EUR-12 ISO-00 ACDA-07 ERDA-05

CIAE-00 DODE-00 EA-07 PM-04 H-02 INR-07 L-03 NASA-01

NEA-10 NSAE-00 NSC-05 OIC-02 SP-02 PA-01 PRS-01

OES-06 SS-15 SAJ-01 NSCE-00 SSO-00 USIE-00 INRE-00

/119 W

----- 101537

O R 030324Z DEC 76

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 1380

INFO AMEMBASSY LAGOS

AMEMBASSY HELSINKI

AMEMBASSY MEXICO CITY

AMEMBASSY MOSCOW

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E.O. 11652: N/A

TAGS: PARM, UN, US, UR, FI, NI, MX

SUBJECT: UNGA DISARMAMENT: ENMOD DEVELOPMENTS DEC. 2

REF: USUN 5828(NOTAL)

1. SUMMARY: CO-SPONSORS OF FINNISH ENMOD RES ACCEPTED AMENDMENTS PROPOSED BY NIGERIA AND NIGERIA JOINED AS CO-SPONSOR. MEXICO INTRODUCED AMENDMENTS TO COMPETING RES WHICH ELIMINATE REMAND OF ENMOD CONVENTION TO CCD. NIGERIANS AND FINNS APPEALED TO MEXICANS NOT TO PRESS RES TO VOTE, BUT MEXICANS GAVE NO SIGN OF DESISTING. ON OTHER HAND, TRINIDAD, AS CO-SPONSOR OF MEXICAN RES, IN CONCILIATORY STATEMENT EXPRESSED HOPE FOR ACCOMMODATION. VOTING ON ENMOD ITEM WILL TAKE PLACE DEC. 3. END SUMMARY.

2. US (MARTIN), USSR (KUZNETSOV AND ISSRAELYAN), FINNISH  
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(PASTINE,) AND INDIAN (MISHRA) REPS CONSULTED DEC. 2

ON BEHALF OF CO-SPONSORS WITH NIGERIAN REP CLARK REGARDING POSSIBLE AMENDMENTS TO REVISED FINNISH RES (REFTEL) THAT WOULD LEAD NIGERIA TO SUPPORT RES AND ENCOURAGE OTHERS TO DO SO.

3. ON AD REFERENDUM BASIS, THE FOUR CO-SPONSORS AGREED TO FOLLOWING:

(A) A NEW SIXTH PREAMBULAR PARA: "NOTING FURTHER THAT THE CONVENTION IS INTENDED TO PROHIBIT EFFECTIVELY MILITARY OR ANY OTHER HOSTILE USE OF ENVIRONMENTAL MODIFICATION TECHNIQUES IN ORDER TO ELIMINATE THE DANGERS TO MANKIND FROM SUCH USE,"

(B) CHANGING OPERATIVE PARA 1 TO READ: "REFERS THE CONVENTION ON THE PROHIBITION OF MILITARY OR ANY OTHER HOSTILE USE OF ENVIRONMENTAL MODIFICATION TECHNIQUES, THE TEXT OF WHICH IS ANNEXED TO THIS CONVENTION, TO ALL STATES FOR THEIR CONSIDERATION, SIGNATURE AND RATIFICATION."

4. SECOND CHANGE WAS ESPECIALLY DIFFICULT FOR SOVIETS, WHO URGED "COMMENDS" OR AT LEAST "RECOMMENDS" INSTEAD OF "REFERS." CLARK REJECTED THIS MORE AFFIRMATIVE LANGUAGE ON GROUNDS THAT DELS UNDECIDED ABOUT CONVENTION COULD NOT ACCEPT IMPLICATION THEY WERE BEING PRESSED TO SIGN AND RATIFY. THEREFORE, HE SAID, NEUTRAL FORMULATION SHOULD BE USED. SOVIETS GRUDGINGLY AGREED AFTER MARIN POINTED OUT PRIVATELY THAT WHILE WE TOO PREFERRED "COMMENDS" OR "RECOMMENDS" ENDORSEMENT ELEMENT REMAINED IN OPERATIVE PARA 3 WHICH WOULD BE LEFT UNCHANGED.

5. IN P.M. MEETING PASTINEN INTRODUCED REVISED FINNISH DRAFT ON BEHALF OF CO-SPONSORS, POINTING OUT CHANGES FROM PREVIOUS VERSION. THESE, HE SAID, HAD BEEN MADE IN EFFORT TO ACCOMMODATE VIEWS STATED DURING DEBATE BY VARIOUS DELS, INCLUDING SOME CO-SPONSORS OF MEXICAN RES. CO-SPONSORS OF REVISED FINNISH RES, HE SAID, HOPED THAT THIS SUBSTANTIAL ACCOMMODATION OF VIEWS WOULD LEAD TO ITS BEING BROADLY ACCEPTED.

6. MEXICAN REP MARIN THEN READ OUT SEVERAL REVISIONS LIMITED OFFICIAL USE

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TO MEXICAN RES THAT HAD BEEN AGREED UPON BY CO-SPONSORS OF THAT RES. REVISIONS INCLUDED THESE ELEMENTS:

(A) A NEW PREAMBULAR PARA TO THE EFFECT THAT STATES HAD NOT HAD ENOUGH TIME TO GIVE THE DRAFT ENMOD CONVENTION THE ATTENTION IT DESERVED,

(B) SUBSTITUTE OPERATIVE PARAS THAT (1) REQUEST THE

SYG TO TRANSMIT THE DRAFT CONVENTION TO ALL STATES;  
(2) INVITE MEMBER STATES TO COMMUNICATE VIEWS AND  
SUGGESTIONS ON THE TEXT TO THE SYG NO LATER THAN 30 JUNE 1977;  
AND (3) REQUEST THE SYG TO DISTRIBUTE ALL RELEVANT  
DOCUMENTS TO ALL MEMBER STATES.  
(COMMENT: EFFECT OF THESE OPERATIVE CHANGES IS, OF COURSE,  
TO ELIMINATE REMANDING THE CONVENTION TO THE CCD, AN  
ELEMENT IN THE ORIGINAL MEXICAN DRAFT THAT HAD BEEN WIDELY  
CRITICIZED).

7. AFTER PRESENTING THESE CHANGES, MARIN ATTEMPTED A  
PROCEDURAL MOVE TO ENSURE VOTING PRIORITY FOR THE REVISED  
MEXICAN RES OVER THE REVISED FINNISH RES. NO DECISION  
WAS TAKEN, HOWEVER, WITH RESULT THAT PRIORITY QUESTION  
REMAINS OPEN OVERNIGHT.

8. AT THIS JUNCTURE CLARK PROPOSED THE AMENDMENTS TO  
THE REVISED FINNISH RES SET OUT IN PARA 3 ABOVE.  
HIS INTRODUCTORY STATEMENT EMPHASIZED HIS PROTRACTED EFFORTS  
AT FINDING ACCOMMODATION AND HIS BELIEF THAT ACCEPTANCE  
OF THE AMENDMENT SHOULD PRODUCE VERY BROADLY ACCEPTABLE  
RES. CLARK STRESSED IMPORTANCE OF CHANGE IN OPERATIVE  
PARA 1 IN THAT IT WOULD ALLOW ALL GOVERNMENTS ADEQUATE  
TIME FOR CONSIDERING CONVENTION BEFORE MAKING THEIR DECISION  
ON SIGNATURE AND RATIFICATION. HE CONCLUDED HIS STATEMENT  
WITH APPEAL TO MEXICANS AND THEIR CO-SPONSORS TO WITH-  
DRAW THE COMPETING RES PROVIDED HIS AMENDMENTS TO FINNISH  
RES WERE ACCEPTED.

9. PASTINEN, ON BEHALF OF CO-SPONSORS (WHO HAD ALL BEEN  
CONSULTED IN ADVANCE) IMMEDIATELY ANNOUNCED ACCEPTANCE  
OF THE AMENDMENTS, EXPRESSED HIS OWN AND CO-SPONSORS'  
APPRECIATION FOR NIGERIAN EFFORTS, AND ECHOED CLARK'S  
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APPEAL TO MEXICANS NOT TO PRESS THEIR RES TO VOTE.

10. MEXICANS GAVE NO SIGN OF WILLINGNESS TO ABANDON  
THEIR RES, ARRANGING PUBLICLY WITH SECRETARIAT TO HAVE  
REVISED TEXT ISSUED OVERNIGHT. ON OTHER HAND, TRINIDAD  
REP IN CONCILIATORY INTERVENTION EXPRESSED GRATITUDE  
TO NIGERIANS ON BEHALF OF MEXICAN RES CO-SPONSORS AND  
STATED HIS HOPE THAT WITH MUTUAL GOOD WILL IT WOULD STILL  
BE POSSIBLE TO AVOID CONFRONTATION.

11. AT CONCLUSION OF MEETING FINNS ARRANGED TO HAVE  
THIRD REVISION OF THEIR RES, INCORPORATING NIGERIAN-  
PROPOSED AMENDMENTS, ALSO ISSUED OVERNIGHT. NIGERIA AGREED  
TO BE ADDED AS CO-SPONSOR.

12. COMMENT: VOTING ON ENMOD ITEM IS SCHEDULED FOR LATE MORNING OF DECEMBER 3. AT C.O.B. THURSDAY, IT REMAINED ENTIRELY UNCERTAIN WHETHER PRIORITY CONTEST WILL HAVE TO BE WAGED. DEL OBSERVES THAT REVISED MEXICAN RES NO LONGER APPEARS INCOMPATIBLE WITH FINNISH RES. SUPPORT FOR FINNISH RES HAS CLEARLY BEEN AUGMENTED BY TODAY'S DEVELOPMENTS.  
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## Message Attributes

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